



Washington, D.C. 20505

23 November 1992

NOTE FOR: Dr. Jane E. Holl
Director for European Political
and Security Policy
National Security Council

SUBJECT: Wednesday's Deputies Meeting

Attached is a first cut of material for the Deputies Meeting. We are working on the graph you requested, but we have a ways to go. What we came up with shows all too clearly the gap between need and fulfillment, but doesn't tell you much else! We'll look at more creative approaches in the morning.

Director of European Analysis

Attachments:

- A. Factors Affecting Relief Efforts
- B. Food Needs Graph
- C. Meeting Food Needs Graph
- D. Estimated Food Deliveries Graph
- E. Relief Flights to Tuzla Airfield
- F. Map Tuzla Airfield
- G. Map Northeastern Bosnia and Herzegovina

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**Six Factors Affecting Relief Efforts in
Bosnia and Herzegovina**

Critical

- Security** Convoys are being diverted or cancelled as a result of daily threats. Irregulars continue to launch indiscriminate attacks.
- Logistics** UNHCR is seriously understaffed, a problem that has not improved since the spring. There are shortages of drivers, maintenance personnel, and field officers to carry out local distribution. NGOs and PVOs appear to be making a difference, but generally their operations are small and they are less able to reach problem areas than is UNHCR.
- Weather** Weather is rapidly becoming a major factor, as winter takes hold. Fog has restricted airlift operations for the past few weeks, and fall rains have intermittently blocked secondary roads in southern Bosnia. Snow and freezing temperatures will begin to hinder deliveries in December, peaking in January

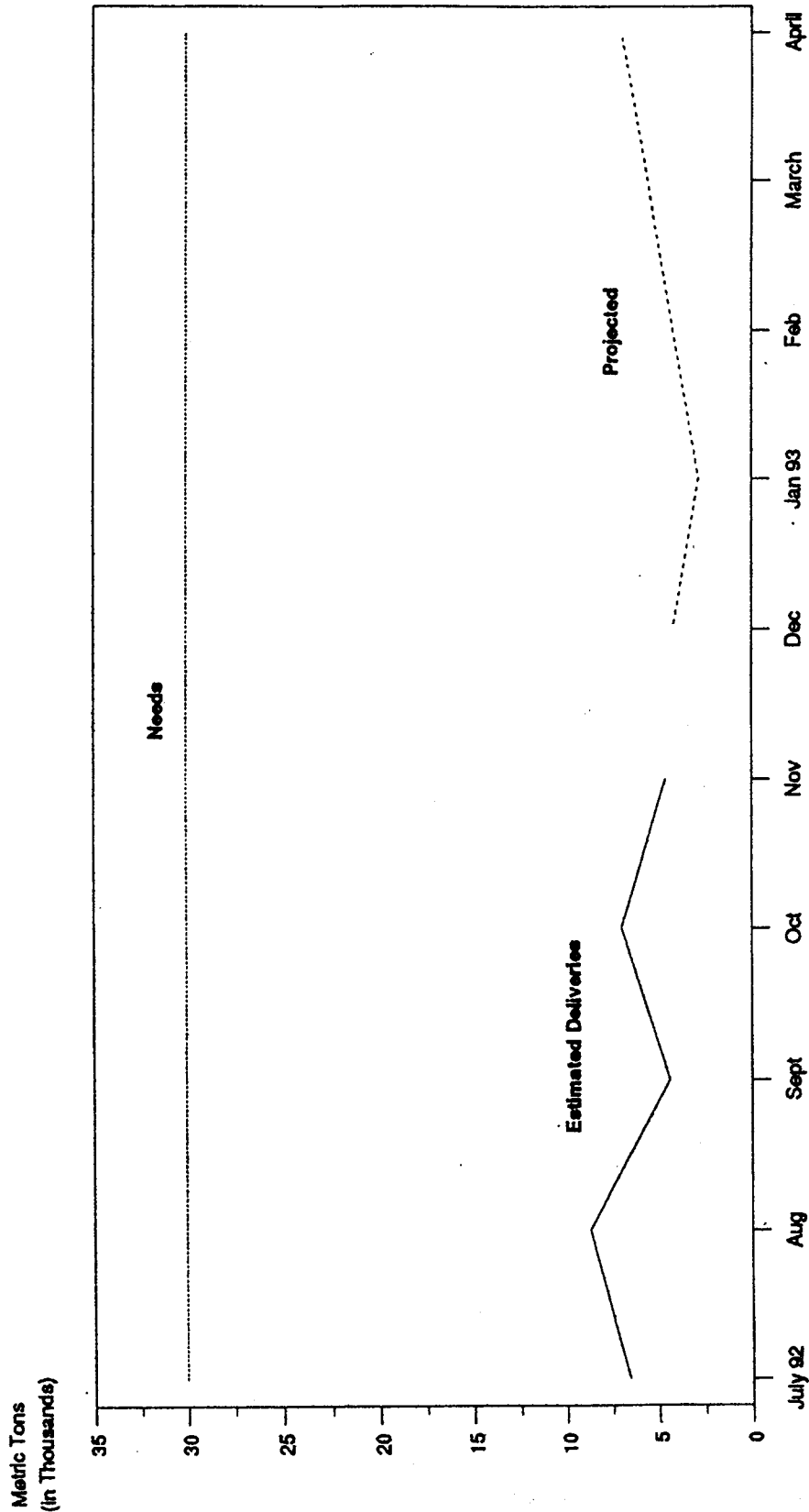
Less Critical

- Infrastructure** Problems include a limited number of hard surface roads available and key bridges destroyed. We view this as less critical, however, because there probably are ways to work around these problems--security not withstanding.
- Coordination** Politically, there is no centralized control among any of the three factions. It is difficult, therefore, to coordinate relief activities.

Not a Problem

- Supplies** Availability of goods for distribution is not a problem and we do not believe it will be.

Meeting Bosnia and Herzegovina's Food Needs

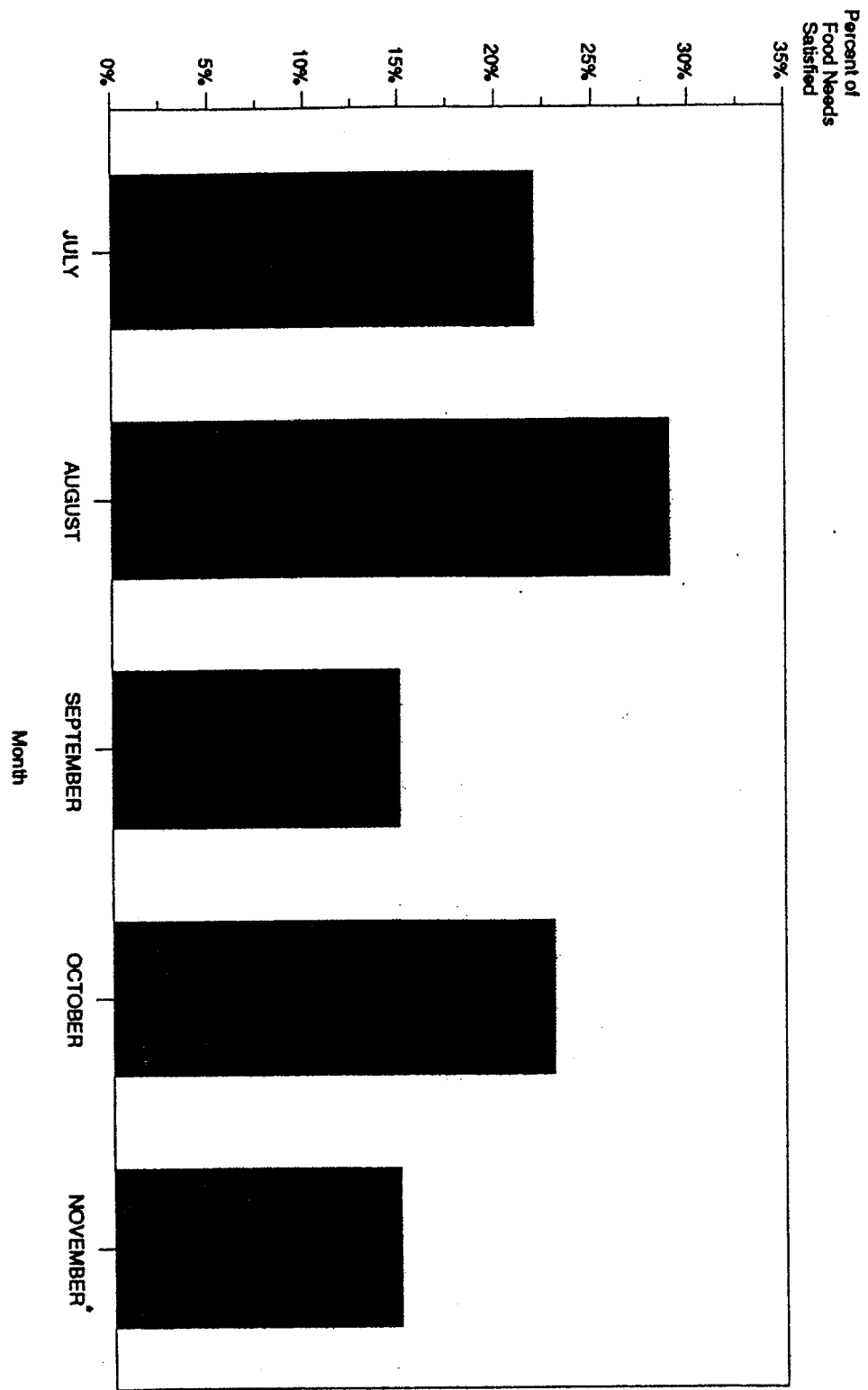


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BOSNIA AND HERZEGOVINA: MEETING FOOD NEEDS



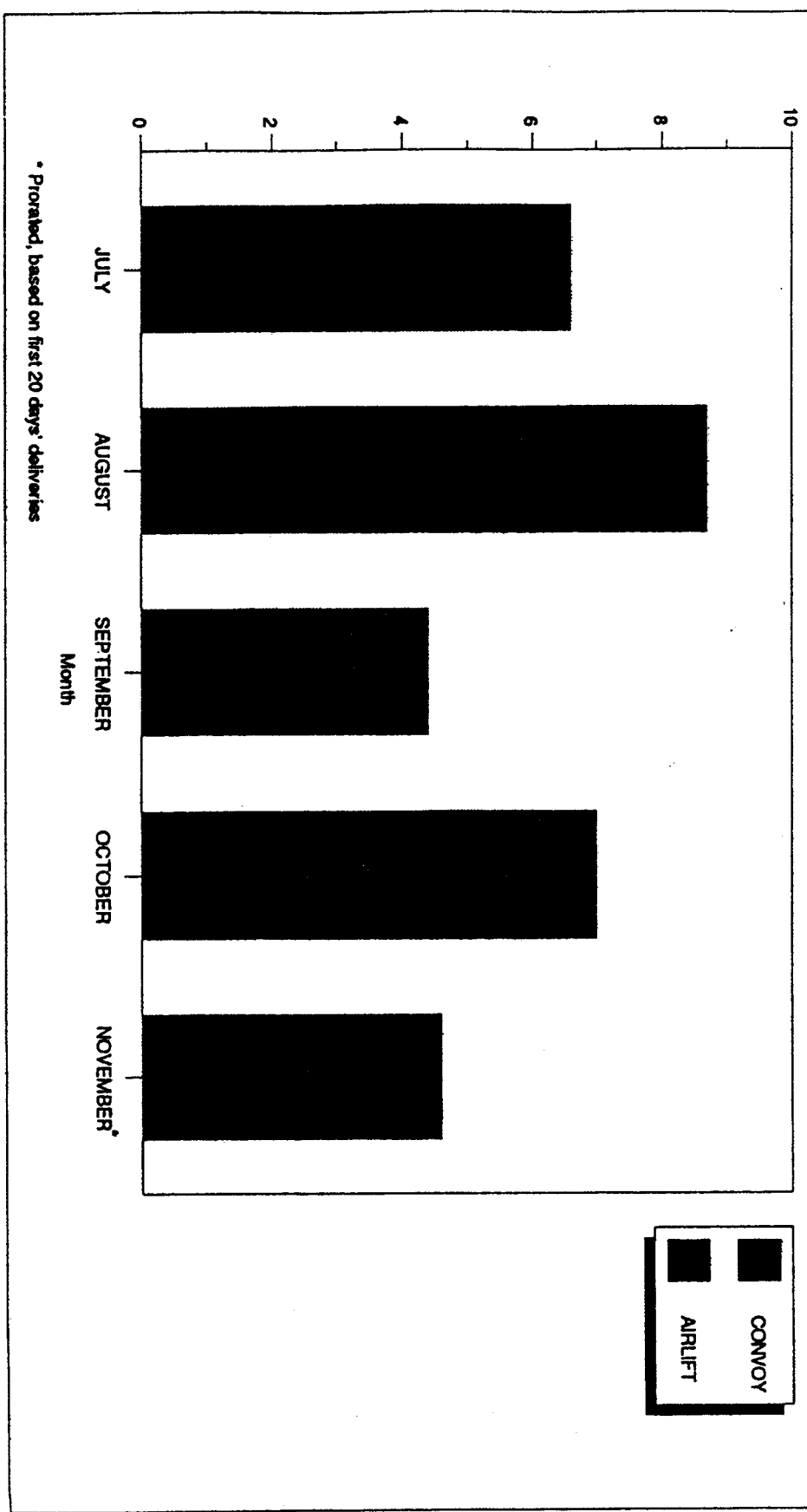
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BOSNIA AND HERZEGOVINA: ESTIMATED FOOD DELIVERIES

MONTHLY FOOD NEEDS = 30,000 METRIC TONS

Estimated Metric Tons
Delivered
(in Thousands)



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